1	Senate Bill No. 137
2	(By Senators Yost and Fitzsimmons)
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4	[Introduced February 13, 2013; referred to the Committee on
5	Labor; and then to the Committee on Finance.]
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10	A BILL to amend the Code of West Virginia, 1931, as amended, by
11	adding thereto a new section, designated §5A-3-5a; to amend
12	and reenact §15-2-10 of said code; to amend said code by
13	adding thereto a new section, designated \$18-2-23b; and to
14	amend and reenact §18B-5-4 of said code, all relating to
15	requiring all uniforms purchased by the state to be used or
16	worn by employees of the state, including State Police
17	officers, State Board of Education employees and employees of
18	state institutions of higher education, to be manufactured in
19	the United States; and providing an effective date.
20	Be it enacted by the Legislature of West Virginia:
21	That the Code of West Virginia, 1931, as amended, be amended
22	by adding thereto a new section, designated §5A-3-5a; §15-2-10 of
23	said code be amended and reenacted; that said code be amended by
24	adding thereto a new section, designated \$18-2-23b; and that \$18B-

- 1 5-4 of said code be amended and reenacted, all to read as follows:
- 2 CHAPTER 5A. DEPARTMENT OF ADMINISTRATION.
- 3 ARTICLE 3. PURCHASING DIVISION.
- 4 §5A-3-5a. Uniforms to be made in the United States.
- 5 The director shall promulgate and adopt standards that require
- 6 all uniforms worn or used by employees of the state, including but
- 7 not limited to the employees of the boards and agencies identified
- 8 in section one, article two, chapter five-f of this code, be
- 9 manufactured in the United States. Notwithstanding any provision
- 10 of this code to the contrary, these standards apply to every future
- 11 purchase of uniforms after June 30, 2013. No purchase by any
- 12 spending unitis exempt from compliance with these standards.
- 13 CHAPTER 15. PUBLIC SAFETY.
- 14 ARTICLE 2. WEST VIRGINIA STATE POLICE.
- 15 §15-2-10. Uniforms; authorized equipment, weapons and supplies;
- local headquarters; quarters for members; life
- insurance; medical and hospital fees for injuries and
- illnesses of members incurred in line of duty.
- 19 (a) The standard uniform to be used by the West Virginia State
- 20 Police after the effective date of this article shall be as
- 21 follows: Forestry green blouse with West Virginia State Police
- 22 emblem on sleeve; black shoulder strap one-inch black stripe around
- 23 sleeve, four inches from end of sleeve; forestry green breeches

2 one-inch black stripe down the side for officers and clerks 3 regularly enlisted in the State Police; forestry green shirts with 4 West Virginia State Police emblem on sleeve; black shoulder straps; 5 forestry green mackinaw with West Virginia State Police emblem on 6 sleeve; black shoulder straps; one-inch black stripe around sleeve 7 four inches from end of sleeve; campaign hat of olive drab color; 8 black Sam Browne belt with holster; black leggings and shoes; the 9 officer's uniform will have one and one-quarter inch black stripe 10 around the sleeve of blouse and mackinaw four inches from end of 11 sleeve circumposed with one-half inch gold braid, also black 12 collars on blouse, with two silver shoulder bars for captains, one 13 silver shoulder bar for first lieutenant, one gold shoulder bar for 14 second lieutenant. For noncommissioned officers the uniform blouse 15 and shirt will have thereon black chevrons of the appropriate rank. 16 (b) The standard uniform used by the West Virginia State 17 Police identified in subsection (a) of this section purchased after 18 June 30, 2013 shall be manufactured in the United States. 19 (b) (c) The superintendent shall establish the weapons and 20 enforcement equipment which are authorized for use by members of 21 the State Police and shall provide for periodic inspection of the 22 weapons and equipment. He or she shall provide for the discipline 23 of members using other than authorized weapons and enforcement 24 equipment.

1 with one-inch black stripe down the side; trousers (slacks) with

- (c) (d) The superintendent shall provide the members of the State Police with suitable arms and weapons and, when he or she considers it necessary, with suitably equipped automobiles, motorcycles, watercraft, airplanes and other means of conveyance to be used by the West Virginia State Police, the Governor and other officers and executives in the discretion of the Governor, in times of flood, disaster and other emergencies, for traffic study and control, criminal and safety work and in other matters of official business. He or she shall also provide the standard uniforms for all members of the State Police, for officers, noncommissioned officers and troopers provided for in this section. All uniforms and all arms, weapons and other property furnished the members of the State Police by the State of West Virginia are and remain the property of the state.
- (d) (e) The superintendent may purchase and maintain on behalf of members group life insurance not to exceed the amount of \$5,000 on behalf of each member.
- (e) (f) The superintendent may contract and furnish at state police expense medical and hospital services for treatment of lilness or injury of a member which shall be determined by the superintendent to have been incurred by the member while engaged in the performance of duty and from causes beyond control of the members. Notwithstanding any other provision of this code, the superintendent has the right of subrogation in any civil action or

1 settlement brought by or on behalf of a member in relation to any
2 act by another which results in the illness, injury or death of a
3 member. To this end, the superintendent may initiate an action on
4 behalf of the State Police in order to recover the costs incurred
5 in providing medical and hospital services for the treatment of a
6 member resulting from injury or illness originating in the
7 performance of official duties. This subsection shall not affect
8 the power of a court to apply ordinary equitable defenses to the
9 right of subrogation.

The superintendent may also consult with the executive director of the Workers' Compensation Commission in an effort to defray the cost of medical and hospital services. In no case will the compensation rendered to health care providers for medical and hospital services exceed the then current rate schedule in use by the Workers' Compensation Commission.

Third-party reimbursements received by the superintendent after the expiration of the fiscal year in which the injury, illness or death occurred will be deposited to a nonexpiring special revenue account. Funds deposited to this account may be used solely for defraying the costs of medical or hospital services rendered to any sworn members as a direct result of an illness, injury or death resulting from the performance of official duties.

24 headquarters at those places in West Virginia that are in his or

- 1 her judgment suitable and proper to render the West Virginia State
- 2 Police most efficient for the purpose of preserving the peace,
- 3 protecting property, preventing crime, apprehending criminals and
- 4 carrying into effect all other provisions of this article. The
- 5 superintendent shall provide, by acquisition, lease or otherwise,
- 6 for local headquarters, for housing and quarters for the
- 7 accommodation of the members of the West Virginia State Police, and
- 8 for any other facilities necessary or useful for the effective
- 9 operation of the West Virginia State Police and shall provide all
- 10 equipment and supplies necessary for the members of the West
- 11 Virginia State Police to perform their duties.
- 12 CHAPTER 18. EDUCATION.
- 13 ARTICLE 2. STATE BOARD OF EDUCATION.
- 14 §18-2-23b. Purchase of uniforms; made in the United States.
- The West Virginia Board of Education, through the State
- 16 Superintendent of Schools, shall promulgate and establish standards
- 17 requiring all uniforms worn or used by employees of the State Board
- 18 of Education purchased after June 30, 2013 to be manufactured in
- 19 the United States.
- 20 CHAPTER 18B. HIGHER EDUCATION.
- 21 ARTICLE 5. HIGHER EDUCATION BUDGETS AND EXPENDITURES.
- 22 §18B-5-4. Purchase or acquisition of materials, supplies,
- 23 equipment, services and printing.

- 1 (a) The council, commission and each governing board shall 2 purchase or acquire all materials, supplies, equipment, services 3 and printing required for that governing board or the council or 4 commission, as appropriate, and the state institutions of higher 5 education under their jurisdiction, except the governing boards of 6 Marshall University and West Virginia University, respectively, are 7 subject to subsection (d) of this section.
- 8 (b) The commission and council jointly shall adopt rules
 9 governing and controlling acquisitions and purchases in accordance
 10 with this section. The rules shall ensure that the following
 11 procedures are followed:
- (1) No person is precluded from participating and making sales
 thereof to the council, commission or governing board except as
 thereof to the council, commission or governing board except as
 thereof to the council, commission or governing board except as
 consulting provided in section five of this article. Providing
 sconsulting services such as strategic planning services does not
 preclude or inhibit the governing boards, council or commission
 from considering a qualified bid or response for delivery of a
 product or a commodity from the individual providing the services;

 (2) Specifications are established and prescribed for
 materials, supplies, equipment, services and printing to be
- 22 (3) Purchase order, requisition or other forms as may be 23 required are adopted and prescribed;

21 purchased;

24 (4) Purchases and acquisitions in such quantities, at such

- 1 times and under contract, are negotiated for and made in the open
- 2 market or through other accepted methods of governmental purchasing
- 3 as may be practicable in accordance with general law;
- 4 (5) Bids are advertised on all purchases exceeding \$25,000,
- 5 and made by means of sealed or electronically-submitted bids and
- 6 competitive bidding or advantageous purchases effected through
- 7 other accepted governmental methods and practices. Competitive
- 8 bids are not required for purchases of \$25,000 or less.
- 9 (6) Notices for acquisitions and purchases for which
- 10 competitive bids are being solicited are posted in the purchasing
- 11 office of the specified institution involved in the purchase, at
- 12 least two weeks prior to making the purchases. The rules shall
- 13 ensure that the notice is available to the public during business
- 14 hours;
- 15 (7) Purchases are made in the open market;
- 16 (8) Vendors are notified of bid solicitation and emergency
- 17 purchasing; and
- 18 (9) Purchases after June 30, 2013 of uniforms to be used or
- 19 worn by employees of a state institution of higher learning shall
- 20 be manufactured in the United States; and
- (9) (10) No fewer than three bids are obtained when bidding is
- 22 required, except if fewer than three bids are submitted, an award
- 23 may be made from among those received.
- 24 (c) When a state institution of higher education submits a

- 1 contract, agreement or other document to the Attorney General for
- 2 approval as to form as required by this chapter the following
- 3 conditions apply:
- 4 (1) "Form" means compliance with the Constitution and statutes
- 5 of the State of West Virginia;
- 6 (2) The Attorney General does not have the authority to reject
- 7 a contract, agreement or other document based on the substantive
- 8 provisions in the contract, agreement or document or any extrinsic
- 9 matter as long as it complies with the Constitution and statutes of
- 10 this state;
- 11 (3) Within fifteen days of receipt, the Attorney General shall
- 12 notify the appropriate state institution of higher education in
- 13 writing that the contract, agreement or other document is approved
- 14 or disapproved as to form. If the contract, agreement or other
- 15 document is disapproved as to form, the notice of disapproval shall
- 16 identify each defect that supports the disapproval; and
- 17 (4) If the state institution elects to challenge the
- 18 disapproval by filing a writ of mandamus or other action and
- 19 prevails, then the Attorney General shall pay reasonable attorney
- 20 fees and costs incurred.
- 21 (d) Pursuant to this subsection, the governing boards of
- 22 Marshall University and West Virginia University, respectively, may
- 23 carry out the following actions:
- 24 (1) Purchase or acquire all materials, supplies, equipment,

- 1 services and printing required for the governing board without
- 2 approval from the commission or the Vice Chancellor for
- 3 Administration and may issue checks in advance to cover postage as
- 4 provided in subsection (f) of this section;
- 5 (2) Make purchases from cooperative buying groups, consortia,
- 6 the federal government or from federal government contracts if the
- 7 materials, supplies, services, equipment or printing to be
- 8 purchased is available from these groups and if this would be the
- 9 most financially advantageous manner of making the purchase;
- 10 (3) Select and acquire by contract or lease all grounds,
- 11 buildings, office space or other space, and capital improvements,
- 12 including equipment, if the rental is necessarily required by the
- 13 governing board; and
- 14 (4) Use purchase cards under terms approved for the
- 15 commission, the council and governing boards of state institutions
- 16 of higher education and participate in any expanded program of use
- 17 as provided in subsection (u) of this section.
- 18 (e) The governing boards shall adopt sufficient accounting and
- 19 auditing procedures and promulgate and adopt appropriate rules
- 20 subject to section six, article one of this chapter to govern and
- 21 control acquisitions, purchases, leases and other instruments for
- 22 grounds, buildings, office or other space, and capital
- 23 improvements, including equipment, or lease-purchase agreements.
- 24 (f) The council, commission or each governing board may issue

- 1 a check in advance to a company supplying postage meters for
- 2 postage used by that board, the council or commission and by the
- 3 state institutions of higher education under their jurisdiction.
- 4 (g) When a purchase is to be made by bid, any or all bids may
- 5 be rejected. However, all purchases based on advertised bid
- 6 requests shall be awarded to the lowest responsible bidder taking
- 7 into consideration the qualities of the articles to be supplied,
- 8 their conformity with specifications, their suitability to the
- 9 requirements of the governing boards, council or commission and
- 10 delivery terms. The preference for resident vendors as provided in
- 11 section thirty-seven, article three, chapter five-a of this code
- 12 applies to the competitive bids made pursuant to this section.
- 13 (h) The governing boards, council and commission shall
- 14 maintain a purchase file, which shall be a public record and open
- 15 for public inspection.
- 16 (1) After the award of the order or contract, the governing
- 17 boards, council and commission shall indicate upon the successful
- 18 bid the following information:
- 19 (A) Designation as the successful bid;
- 20 (B) The reason any bids were rejected; and
- 21 (C) The reason for rejection, if the mathematical low vendor
- 22 was not awarded the order or contract.
- 23 (2) A record in the purchase file may not be destroyed without
- 24 the written consent of the Legislative Auditor. Those files in

- 1 which the original documentation has been held for at least one
- 2 year and in which the original documents have been reproduced and
- 3 archived on microfilm or other equivalent method of duplication may
- 4 be destroyed without the written consent of the Legislative
- 5 Auditor.
- 6 (3) All files, no matter the storage method, shall be open for
- 7 inspection by the Legislative Auditor upon request.
- 8 (i) The commission and council, also jointly, shall promulgate
- 9 rules to prescribe qualifications to be met by any person who is to
- 10 be employed as a buyer pursuant to this section. These rules shall
- 11 require that a person may not be employed as a buyer unless that
- 12 person, at the time of employment has one of the following
- 13 qualifications:
- 14 (1) Is a graduate of an accredited college or university; or
- 15 (2) Has at least four years' experience in purchasing for any
- 16 unit of government or for any business, commercial or industrial
- 17 enterprise.
- 18 (j) Any person making purchases and acquisitions pursuant to
- 19 this section shall execute a bond in the penalty of \$50,000,
- 20 payable to the State of West Virginia, with a corporate bonding or
- 21 surety company authorized to do business in this state as surety
- 22 thereon, in form prescribed by the Attorney General and conditioned
- 23 upon the faithful performance of all duties in accordance with this
- 24 section and sections five through eight, inclusive, of this article

1 and the rules of the governing board and the council and 2 commission. In lieu of separate bonds for these buyers, a blanket 3 surety bond may be obtained. The bond shall be filed with the 4 Secretary of State and the cost of the bond shall be paid from 5 funds appropriated to the applicable governing board or the council 6 or commission.

- (k) All purchases and acquisitions shall be made in 8 consideration and within limits of available appropriations and 9 funds and in accordance with applicable provisions of article two, 10 chapter five-a of this code relating to expenditure schedules and 11 quarterly allotments of funds. Notwithstanding any other provision 12 of this code to the contrary, only those purchases exceeding the 13 dollar amount for competitive sealed bids in this section are 14 required to be encumbered and they may be entered into the state's 15 centralized accounting system by the staff of the commission, 16 council or governing boards to satisfy the requirements of article 17 two, chapter five-a of this code to determine whether the amount of 18 the purchase is within the quarterly allotment of the commission, 19 council or governing board, is in accordance with the approved 20 expenditure schedule and otherwise conforms to the article.
- 21 (1) The governing boards, council and commission may make 22 requisitions upon the State Auditor for a sum to be known as an 23 advance allowance account, not to exceed five percent of the total 24 of the appropriations for the governing board, council or

1 commission, and the State Auditor shall draw a warrant upon the

2 Treasurer for those accounts. All advance allowance accounts shall

3 be accounted for by the applicable governing board or the council

4 or commission once every thirty days or more often if required by

5 the State Auditor.

(m) Contracts entered into pursuant to this section shall be 7 signed by the applicable governing board or the council or 8 commission in the name of the state and shall be approved as to 9 form by the Attorney General. A contract which requires approval 10 as to form by the Attorney General is considered approved if the 11 Attorney General has not responded within fifteen days of 12 presentation of the contract. A contract or a change order for 13 that contract and notwithstanding any other provision of this code 14 to the contrary, associated documents such as performance and 15 labor/material payments, bonds and certificates of insurance which 16 use terms and conditions or standardized forms previously approved 17 by the Attorney General and do not make substantive changes in the 18 terms and conditions of the contract do not require approval as to 19 form by the Attorney General. The Attorney General shall make a 20 list of those changes which he or she considers to be substantive 21 and the list, and any changes to the list, shall be published in 22 the State Register. A contract that exceeds the dollar amount 23 requiring competitive sealed bids in this section shall be filed 24 with the State Auditor. If requested to do so, the governing

- 1 boards, council or commission shall make all contracts available
- 2 for inspection by the State Auditor. The governing board, council
- 3 or commission, as appropriate, shall prescribe the amount of
- 4 deposit or bond to be submitted with a bid or contract, if any, and
- 5 the amount of deposit or bond to be given for the faithful
- 6 performance of a contract.
- 7 (n) If the governing board, council or commission purchases or
- 8 contracts for materials, supplies, equipment, services and printing
- 9 contrary to sections four through seven of this article or the
- 10 rules pursuant to this article, the purchase or contract is void
- 11 and of no effect.
- 12 (o) A governing board or the council or commission, as
- 13 appropriate, may request the director of purchasing to make
- 14 available the facilities and services of that department to the
- 15 governing boards, council or commission in the purchase and
- 16 acquisition of materials, supplies, equipment, services and
- 17 printing. The director of purchasing shall cooperate with that
- 18 governing board, council or commission, as appropriate, in all such
- 19 purchases and acquisitions upon that request.
- 20 (p) Each governing board or the council or commission, as
- 21 appropriate, may permit private institutions of higher education to
- 22 join as purchasers on purchase contracts for materials, supplies,
- 23 services and equipment entered into by that governing board or the
- 24 council or commission. A private institution desiring to join as

- 1 purchaser on purchase contracts shall file with that governing
 2 board or the council or commission, as appropriate, an affidavit
 3 signed by the president or designee of the private institution
 4 requesting that it be authorized to join as purchaser on purchase
 5 contracts of that governing board or the council or commission, as
 6 appropriate. The private institution shall agree that it is bound
 7 by such terms and conditions as that governing board or the council
 8 or commission may prescribe and that it will be responsible for
 9 payment directly to the vendor under each purchase contract.
- (q) Notwithstanding any other provision of this code to the contrary, the governing boards, council and commission, as appropriate, may make purchases from cooperative buying groups, consortia, the federal government or from federal government contracts if the materials, supplies, services, equipment or printing to be purchased is available from that source, and purchasing from that source would be the most financially advantageous manner of making the purchase.
- 18 (r) An independent performance audit of all purchasing
 19 functions and duties which are performed at any state institution
 20 of higher education, except Marshall University and West Virginia
 21 University, shall be performed each fiscal year. The Joint
 22 Committee on Government and Finance shall conduct the performance
 23 audit and the governing boards, council and commission, as
 24 appropriate, are responsible for paying the cost of the audit from

- 1 funds appropriated to the governing boards, council or commission.
- 2 (1) The governing boards of Marshall University and West
- 3 Virginia University, respectively, shall provide for independent
- 4 performance audits of all purchasing functions and duties on their
- 5 campuses at least once in each three-year period.
- 6 (2) Each audit shall be inclusive of the entire time period
- 7 that has elapsed since the date of the preceding audit.
- 8 (3) Copies of all appropriate documents relating to any audit
- 9 performed by the governing boards of Marshall University and West
- 10 Virginia University shall be furnished to the Joint Committee on
- 11 Government and Finance and the Legislative Oversight Commission on
- 12 Education Accountability within thirty days of the date the audit
- 13 report is completed.
- 14 (s) The governing boards shall require each institution under
- 15 their respective jurisdictions to notify and inform every vendor
- 16 doing business with that institution of section fifty-four, article
- 17 three, chapter five-a of this code, also known as the Prompt Pay
- 18 Act of 1990.
- 19 (t) Consultant services, such as strategic planning services,
- 20 do not preclude or inhibit the governing boards, council or
- 21 commission from considering any qualified bid or response for
- 22 delivery of a product or a commodity because of the rendering of
- 23 those consultant services.
- 24 (u) Purchasing card use may be expanded by the council,

- 1 commission and state institutions of higher education pursuant to 2 this subsection.
- 3 (1) The council and commission jointly shall establish
- 4 procedures to be implemented by the council, commission and any
- 5 institution under their respective jurisdictions using purchasing
- 6 cards. The procedures shall ensure that each meets the following
- 7 conditions:
- 8 (A) Appropriate use of the purchasing card system;
- 9 (B) Full compliance with article three, chapter twelve of this
- 10 code relating to the purchasing card program; and
- 11 (C) Sufficient accounting and auditing procedures for all
- 12 purchasing card transactions.
- 13 (2) Notwithstanding any other provision of this code to the
- 14 contrary, the council, commission and any institution authorized
- 15 pursuant to subdivision (3) of this subsection may use purchasing
- 16 cards for the following purposes:
- 17 (A) Payment of travel expenses directly related to the job
- 18 duties of the traveling employee, including, but not limited to,
- 19 fuel and food; and
- 20 (B) Payment of any routine, regularly scheduled payment,
- 21 including, but not limited to, utility payments and real property
- 22 rental fees.
- 23 (3) The commission and council each shall evaluate the
- 24 capacity of each institution under its jurisdiction for complying

- 1 with the procedures established pursuant to subdivision (2) of this
- 2 subsection. The commission and council each shall authorize
- 3 expanded use of purchasing cards pursuant to that subdivision for
- 4 any institution it determines has the capacity to comply.

NOTE: The purpose of this bill is to require all uniforms purchased by the state to be used or worn by employees of the state and its agencies to be manufactured in the United States. The bill requires employee uniforms purchased by the State Board of Education and state institutions of higher education to be made in the United States. The bill provides an effective date of July 1, 2013.

\$5A-3-5a\$ and \$18-2-23b\$ are new; therefore, strike-throughs and underscoring have been omitted.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.